

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 04525 01 OF 04 061234Z

ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07
AGRE-00 OES-07 FEAE-00 ERDA-05 DHA-02 TRSE-00
OMB-01 ACDA-07 MCT-01 COME-00 AID-05 OIC-02 FRB-03
/149 W

-----069304 061755Z /40

R 060846Z JUL 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 1356

INFO USMISSION USUN

USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 4 BELGRADE 4525

EO 11652: GDS

TAGS: PORG UNGA YO

SUBJ: NAM AND 32ND UNGA - US/YUGOSLAV BILATERAL CONSULTATIONS

1. SUMMARY: IN BROAD RANGING TALKS WITH NUMBER OF YUGOSLAV
FSFA MULTILATERAL AFFAIRS OFFICIALS JUL 1, DEP ASSTSEC (IO)
BAKER EMPHASIZED IMPORTANCE ADMINISTRATION ATTACHES TO UN
AND PRESENTED US POSITION ON KEY ML ISSUES LOOKING TOWARD
YUGOSLAV CHAIRED 32ND UNGA, '78 BELGRADE NAM MINISTERIAL AND
'79 HAVANA SUMMIT. HE MADE STRONG PITCH FOR CLOSER US-
YUGOSLAV BILATERAL CONSULTATIONS AND HEARD GOY VIEWS ON THE
FOLLOWING: NAM, '78 BELGRADE MINISTERIAL, CUBAN POSITION
WITHIN NAM, MIDDLE EAST, KOREA, PUERTO RICO, TERRORISM,
SOUTHER AFRICA, ENERGY PROBLEMS, IFAD, HABITAT, CONF. ON
SCIENCE AND TECHNOLOGY, UNCTAD MINISTERIAL ON DEBTS, CAPITAL
DEVELOPMENT FUND, HUMAN RIGHTS, UN MANAGEMENT/RESTRUCTURING
AND BUDGET. TALKS CHARACTERIZED BY NOTEWORTHY CANDOR OF
GOY OFFICIALS AND WILLINGNESS TO DEVOTE SUBSTANTIAL TIME
AND PERSONNEL TO WHAT THEY CLEARLY REGARDED AS WELCOME
EXCHANGE WITH A U.S. ADMINISTRATION WHOSE HEIGHTENED
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 04525 01 OF 04 061234Z

COMMITMENT TO UN ALREADY PERCEIVED. END SUMMARY.

2. DEP ASSTSEC BAKER HAD FIVE-HOUR EXCHANGE OF VIEWS
JUL 1 WITH FSFA ASSTSEC KOMANTINA (MULTILATERAL AFFAIRS),
FSFA COUNS ALEKSANDER BOZOVIC, FSFA COUNS FO DISARMAMENT
QUESTIONS STEVAN KRIVOKAPIC, DEP DIR FSFA TO IO OFFICE MAURO
HENCIC, AND OTHER FSFA OFFICIALS.

3. ASKED TO OPEN DISCUSSION, BAKER BEGAN BY DESCRIBING INTEREST OF NEW ADMINISTRATION IN U.S.-YUGOSLAV RELATIONS, EVIDENCED BY VICE PRESIDENT'S RECENT VISIT, AND HIGH PRIORITY BEING GIVEN TO WORKING THROUGH U.N., EVIDENCED BY YOUNG APPOINTMENT, WALDHEIM'S WASHINGTON VISIT, PRESIDENT'S U.N. SPEECH AND EFFORT THROUGH U.N. ON NAMIBIA. HE STRESSED THAT THIS COMBINATION MADE U.S.-YUGO DIALOGUE ON MULTILATERAL ISSUES OF IMPORTANCE TO OUR GOALS BOTH IN BILATERAL RELATIONS AND IN UN. BAKER URGED CONTINUATION OF ACTIVE DIALOGUE IN NEW YORK, WASHINGTON AND BELGRADE, NOTING ITS PARTICULAR RELEVANCE TO UPCOMING UNGA TO BE CHAIRED BY FORMER YUGOSLAV PERMREP MOJSOV.

4. HE THEN TURNED TO YUGOSLAV NON-ALIGNMENT, FOR WHICH WE HAD GOOD UNDERSTANDING, AND TO NAM, IN WHICH WE WERE, WITH YUGOSLAV HELP, EXPRESSING INCREASED ALTHOUGH STILL JUSTIFIABLY CAUTIOUS INTEREST. CAUTION WAS RELATED TO NEED FOR CREDIBILITY OF U.N., AND ESPECIALLY UNGA, WITH WORLD AND PARTICULARLY U.S. DOMESTIC OPINION AND CONCERN THAT NAM'S FEEDING INTO UNGA OF SPECIAL INTEREST RESOLUTIONS WITH PRE-PACKED MAJORITIES WOULD NOT ENHANCE IT. HE NOTED THAT ABSENCE AT 31ST UNGA OF TWO SPECIAL INTEREST ISSUES - PUERTO RICO, CONSIDERATION OF WHICH WOULD HAVE BEEN INAPPROPRIATE, AND KOREA, CONSIDERATION OF WHICH WOULD NOT HAVE BEEN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 04525 01 OF 04 061234Z

USEFUL - WAS FAVORABLE DEVELOPMENT. CONCLUDING OPENING REMARKS, BAKER ASKED KOMANTINA HOW LATTER VIEWED LEADERSHIP OF NAM AND HOW HE SAW '78 BELGRADE MINISTERIAL AS PRELUDE TO '79 HAVANA SUMMIT GIVEN CLEAR DIVERGENCE OF YUGOSLAV AND CUBAN VIEWS OF NAM'S IDEOLOGICAL ORIENTATION.

5. BEFORE RESPONDING DIRECTLY ON CUBAN VS. YUGOSLAV VIEWS OF NAM, KOMATINA OFFERED FOLLOWING COMMENTS:
--MIDDLE EAST: GOY HAS NOTED CHANGE IN U.S.
"SPIRIT" ON ME, "NEW DYNAMIC" IN U.S. INITIATIVES. THERE HAS BEEN SOME MOVEMENT ON PART OF U.S. TOWARD RECOGNITION OF PALESTINIAN RIGHTS, BUT THERE REMAINS TO BE EXPLICITLY RECOGNIZED PALESTINIANS' RIGHT TO STATE.
--U.S./YUGOSLAV CONSULTATIONS: GOY HAS "AGREED" (INTERNALLY) ON NEED FOR CONTINUING CONTACTS IN BELGRADE, WASHINGTON AND "ESPECIALLY" AT U.N., "BUT MORE AT U.N. THAN IN BELGRADE OR WASHINGTON". WHILE UNGA PRESIDENT "HAS A CERTAIN ROLE TO PLAY", HIS INFLUENCE IS NONETHELESS LIMITED. MOOD CHARACTERIZING 32ND UNGA LIKELY TO INCLUDE DISAPPOINTMENT WITH CIEC RESULTS AS WELL AS FEAR OF PRECIPITOUS DETERIORATION IN SOUTHERN

AFRICA AND/OR MIDDLE EAST SITUATIONS. COMING UNGA MAY
WELL BE "MORE LIVELY" THAN "LOW KEY" 31ST UNGA.
--NAM: NAM'S EFFECT ON UN HAS BEEN CONSIDERABLE.
"WE MAY HAVE MISUSED OUR MAJORITY AT ONE TIME OR ANOTHER".
BUT UN'S LACK OF CREDIBILITY IS ASCRIBABLE TO THOSE WHO
FAIL IMPLEMENT ITS RESOLUTIONS.
-- AS TO NAM'S FUTURE, THERE ARE THOSE WHO PROMOTE
ITS ACTIVE SOLIDARITY WITH SOVIET BLOC, THOSE WHO WISH IT
TO BE "A NEUTRAL MASS OF COUNTRIES AWAITING BENEVOLENCE OF
THE RICH" AND THOSE WHO DESIRE GREATER SOLIDARITY AMONG
"ALL" DEVELOPING COUNTRIES IN ORDER MORE EFFECTIVELY TO
DEAL WITH DEVELOPED WORLD. LAST OF THESE WAS ORIGINALLY
CHINESE PROPOSAL NOW PUSHED BY BHUTTO, AS WELL AS IRAN AND
SAUDI ARABIA, WITH LATTER PROMOTING THIRD WORLD SUMMIT
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 04525 01 OF 04 061234Z

INITIATIVE WITHIN ISLAMIC GROUP. BHUTTO THIRD
WORLD SUMMIT PROPOSAL DEFINITELY INCLUDES PLACE FOR PRC.
--KOREA: "WE DON'T UNDERSTAND YOUR SENSITIVITY
ON KOREA". MAJORITY OF NAM MEMBERSHIP SUPPORTS WITHDRAWAL

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 04525 02 OF 04 061259Z
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 ISO-00
EB-07 AGRE-00 OES-07 FEAE-00 ERDA-05 DHA-02
TRSE-00 OMB-01 ACDA-07 MCT-01 COME-00 AID-05
OIC-02 FRB-03 CIAE-00 DODE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 /149 W

-----069567 061757Z /45

R 060846Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 1357
INFO USMISSION USUN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 2 OF 4 BELGRADE 4525

OF FOREIGN FORCES AND PEACEFUL REUNIFICATION. "IT IS AN

ISSUE WHICH WILL CONTINUE TO OCCUPY NAM". YUGOSLAVS INFORMED DPRK (PRIOR 31ST GA) THEY WOULDN'T CO-SPONSOR A NORTH KOREAN TEXT PRESENTED TO GOY AS FAIT ACCOMPLI WITHOUT PRIOR CONSULTATIONS (AND PRESUMABLY OPPORTUNITY FOR GOY INPUT.) NORTH KOREAN RESOLUTION AND MANNER IN WHICH IT HAS BEEN PRESENTED (I.E. IMPLICITLY CALLING FOR US-DPRK PEACE AGREEMENT WITHOUT SOUTH KOREAN PARTICIPATION), IS "A NON-SERIOUS APPROACH, WITH WHICH DPRK WON'T GET VERY FAR". GOY HOPES KPRK'S RESOLUTION AND TACTICS WON'T BE THE SAME THIS FALL. NORTH KOREANS DID NOT APPROACH YUGOSLAVS (ON 32ND GA RESOLUTION) AT NEW DELHI NACC OR SINCE. (BAKER COMMENTED THAT FUNDAMENTAL PROBLEM ON N. KOREAN RESOLUTION IS THAT IT HINDERS RATHER THAN AIDS PEACEFUL REUNIFICATION OF KOREA BY ADVOCATING DPRK-US "PEACE AGREEMENT" FROM WHICH ROK CLEARLY EXCLUDED, DESPITE FACT IT ADMINISTER'S SUCCESSFULLY A VERY THRIVING STATE ON KOREAN PENINSULA. KOMATINA AGREED WITH THIS OBSERVATION.
--PUERTO RICO: GOY DISAGREES WITH MANNER IN WHICH
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 04525 02 OF 04 061259Z

PUERTO RICAN ISSUE "HAS BEEN MANAGED...PROBLEM OF PUERTO RICO IS THE PROBLEM OF LATIN AMERICA". WHEN LATIN AMERICANS CHANGE THEIR APPROACH ON PUERTO RICO, "I THINK NAM WILL BE HAPPY TO CAST OUT THIS BURDEN FROM THEIR BACK". AT SAME TIME KOMATINA STATED THAT FACT PUERTO RICAN "PROBLEM HAS BEEN MANGED WITHOUT UN INVOLVEMENT IS BAD,...AN UNHEALTHY PRECEDENT," (THUS INDICATING ONE AGAIN GOY VIEW THAT P.R. IS A COLONIAL AND NOT U.S. DOMESTIC ISSUE). BAKER INTERJECTED THAT FUTURE OF PUERTO RICO IS FOR PUERTO RICANS TO DECIDE, NOT LATIN AMERICANS, AS FUTURE OF YUGOSLAVIA IS FOR YUGOSLAVS NOT E. EUROPEANS TO DECIDE AND FUTURE OF U.S. FOR AMERICANS TO DECIDE. BOZOVIC COMMENTED THAT "ANOTHER PUERTO RICO MAY BE IN THE MAKING THROUGH MANNER IN WHICH "PACIFIC ISLANDS" ARE BEING DEALT WITH, I.E., "KEEPING UN OUT". BAKER REJONED THAT U.S. HAS AND WILL CONTINUE TO MEET ITS RESPONSIBILITIES FOR PACIFIC ISLANDS TO TRUSTEESHIP COUNCIL AND NOTED THAT WE WERE REPORTING REGULARLY TO U.N. ON NSGTS IN PACIFIC AND INVITED C-24 TO VIRGIN ISLANDS THIS SPRING. (AT END OF TALKS BAKER RETURNED WITH EMPHASIS TO P.R. IN C-24, STATING THAT WE WOULD BE VERY HARD WITH RESPECT TO ANY EFFORT TO SEND P.R. TO UNGA.)
--'78 BELGRADE NAM MINISTERIAL: KOMATINA SAID IT "GOOD THING" IT BEING HELD HERE, BECAUSE OF
1) INCREASED INTEREST IN NONALIGNMENT SHOWN BY "EUROPEAN POLITICAL FORCES...ONE CANNOT SEPARATE WHAT IS HAPPENING AMONG EUROPEAN COMMUNIST PARTIES FROM MOVEMENT TOWARD INDEPENDENCE WHICH NAM INITIATED". (QUESTIONED BY BAKER WHETHER ANY "EUROPEAN POLITICAL

MOVEMENTS" HAD YET EXPRESSED INTEREST IN SENDING OBSERVERS
TO BELGRADE MINISTERIAL, KOMATINA SAID NONE HAD.)
2) IT WILL BE FIRST SUCH NAM MEETING IN EUROPE
IN LONG WHILE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 04525 02 OF 04 061259Z

3) CONVENING IT HERE MAY WELL BE "BEST WAY"
OF PREPARING FOR HAVANA.
--NORTH-SOUTH DIALOGUE: KOMATINA LABELED
EFFORTS OF CERTAIN COUNTRIES, "INCLUDING CUBA", TO
EXPLOIT "MEAGER RESULTS OF PARIS TALKS" FOR
CONFRONTATIONAL PURPOSES "A FAILURE". HE ADDED THAT
G-77 MINISTERIAL UNLIKELY TO BE HELD PRIOR CONVENING
OF 32ND UNGA BUT COULD OCCUR DURING 32ND UNGA GENERAL
DEBATE.

6. CUBAN VS. YUGOSLAV VIEWS ON NAM - HAVANA '79:
KOMATINA STATED "I DON'T THINK (CUBANS) CAN MISMANAGE
86 NATIONS (AT HAVANA SUMMIT) EVEN WITH 6 OR 8 ALLIES".
IN THEIR APPROACH TO NAM, "CUBANS ARE MISTAKEN
1) IN BELIEVING NAM IS ONLY ANTI-IMPERIALIST",
IGNORING NAM'S OPPOSITION TO "ANY HEGEMONY AND ANY
DOMINATION"; AND
2) IN FORGETTING THAT NAM IS ESSENTIALLY A
NATIONALISTIC MOVEMENT.
CUBA HOWEVER HAS "A CERTAIN INFLUENCE" WITH MANY COUNTRIES.
IT IS RESPECTED FOR MEASURE OF SUCCESS ATTAINED IN DEALING
WITH MANY OF SAME ECONOMIC AND DEVELOPMENT PROBLEMS FACING
OTHER NONALIGNED COUNTRIES. WITH ITS ACTIONS IN ANGOLA,
CUBA'S STOCK WITH MANY NONALIGNED COUNTRIES INCREASED.
EVEN THOSE AFRICAN COUNTRIES WHICH OPPOSED CUBAN ACTIONS
IN ANGOLA ULTIMATELY REALIZED THAT WITHOUT CUBA'S ASSISTANCE
THERE WOULD BE "NO" ANGOLA. BUT CUBA'S INFLUENCE WITHIN
NAM AND AS HOST OF NEXT NAM SUMMIT HAS BEEN EXAGGERATED.
WHEN BAKER PROBED AS TO WHETHER AS HOSTS IN HAVANA,
CUBANS WOULD PUT FORTH PROPOSALS AIMED AT IDEOLOGICALLY
REPOSITIONING NAM, KOMATINA SAID GOY HAS WARNED CUBANS
AGAINST ANY SUCH EFFORTS, AND MADE CLEAR THAT GOY WOULD
NOT ONLY OPPOSE CUBANS ON THIS, BUT INITIATE "GENERAL
DISCUSSION ON THE SUBJECT TO CUBA'S DISADVANTAGE". HE
CALLED CUBANS "RATHER REALISTIC WHEN THEY MEET OPPOSITION",
WHEREUPON BAKER POINTED OUT INFLUENCE SUMMIT HOSTS
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 04525 02 OF 04 061259Z

EXERCISE IN THEIR HANDLING OF PRE-SUMMIT PAPER WORK.
KOMATINA, SOUNDING MORE HOPEFUL THAN CONVINCED, ADDED ONLY

THAT SITUATION MAY BE CONSIDERABLY CHANGED BY '79, OWING NOT LEAST OF ALL TO WARMING IN US-CUBAN RELATIONS. AT THIS POINT KOMATINA TURNED LEADERSHIP OF YUGOSLAV SIDE OF TALKS OVER TO BOZOVIC.

7. BAKER THEN GAVE OUR ASSESSMENT UNGA DRAWING ON USEFUL IO SCOPE PAPER COVERING AF, ME, AND N-S ISSUES AND MOVED INTO PRIORITY AREAS, ESPECIALLY HUMAN RIGHTS AND MANAGEMENT/BUDGET ISSUES.

8. TERRORISM: BOZOVIC PICKED UP FROM BAKER'S COMMENTS ON TERRORISM AND THREAT TO DIPLOMATIC PERSONNEL MADE IN RESPONSE TO KOMATINA'S OPENING MENTION OF N.Y. INCIDENT INVOLVING WIFE OF YUGO PERMREP (SEPTTEL). HE NOTED GOY ADHERES TO CONVENTION ON PROTECTION OF DIPLOMATIC PERSONNEL,

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 04525 03 OF 04 061617Z
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07
AGRE-00 OES-07 FEAE-00 ERDA-05 DHA-02 TRSE-00
OMB-01 ACDA-07 MCT-01 COME-00 AID-05 OIC-02 FRB-03
/149 W

-----072063 061758Z /45

R 060846Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 1358
INFO USMISSION USUN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 3 OF 4 BELGRADE 4525

HAS SUPPORTED FRG'S HOSTAGE INITIATIVE AND CERTAIN ANTI-TERRORIST U.S. INITIATIVES IN UNGA AS WELL. ACKNOWLEDGING OUR LIKELY FAMILIARITY WITH GOY POSITION, BOZOVIC UNDERLINED DISTINCTION GOY MAKES BETWEEN CERTAIN ACTIVITIES OF LIBERATION MOVEMENTS AND TERRORISM IN GENERAL.

9. SOUTHERN AFRICA: CALLING USSUE ONE OF GOY'S MAIN INTERESTS IN COMING UNGA ALONG WITH ME AND ECONOMIC ISSUES, BOZOVIC SAID AMB YOUNG'S STATEMENT AT MAPUTO

WAS "VERY MUCH RESPECTED". HE REFERRED TO EFFORTS ON NAMIBIA BY "GANG OF FIVE", EMPHASIZING THAT:

- 1) NOTHING SHORT OF COMPLETE UN SUPERVISION AND CONTROL OF ELECTIONS WAS ACCEPTABLE; JUST A FEW OBSERVERS ALONE WILL NOT SUFFICE, AN OBSERVATION WITH WHICH BAKER AGREED. (BOZOVIC EMPHASIS ON SWAPO'S "SOLE REPRESENTATIVE " STATUS WAS DISPUTED BY BAKER WHO STATED THAT NAMIBIAN PEOPLE, NOT UNGA, SHOULD SAY WHO REPRESENTS THEM.)
 - 2) THE U.S. SHOULD STATE THAT INDEPENDENCE
- CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 04525 03 OF 04 061617Z

FOR NAMIBIA IS NOT "PRICE TO BE PAID" FOR INTERNATIONAL COMMUNITY'S EVADING ITS RESPONSIBILITIES LATER ON RE APARTHEID IN SOUTH AFRICA. (BAKER STRESSED THAT NO SUCH DEALS MADE OR ANTICIPATED.)

10. MIDDLE EAST: BOZOVIC SAID "DIRECTION OF CURRENT GOVT IN ISRAEL RAISES DOUBT ABOUT POSSIBILITIES FOR PROGRESS". BAKER, NOTING STATED U.S. COMMITMENT TO S.C. RS. 242 AND CONVENING OF MEPC, STRESSED IMPORTANCE OF COUNSELING RESTRAINT ON PLO WHOSE TREND TOWARD NEGOTIATED RATHER THAN GUERILLA SOLUTIONS COULD OTHERWISE BE WEAKENED. BOZOVIC EXPRESSED GOY'S WILLINGNESS TO CONTINUE URGING MODERATION ON PLO BUT NOTED LIMITES OF PLO'S ABILITY TO TOLERATE STAGNATION OF EFFORTS TOWARD M.E. PEACE.

11. ECONOMIC DIALOGUE: NOTING "CONSENSUS NEGOTIATIONS" HAS BEEN ACCEPTED AS "MAIN FORM OF DIALOGUE" BETWEEN LDCS AND DCS SINCE 7TH S.S., BOZOVIC CLAIMED LITTLE RESULT HAD YET COME FROM THIS APPROACH OWING TO DCS LACK OF "POLITICAL WILL". BAKER COUNTERED WITH REFERENCE TO JAMAICA-CREATED IMF FACILITY, ESTABLISHING OF IFAD, AND IMPROVED LDC ACCESS TO DC MARKETS, NOTING THAT DIALOGUE TO DATE CHARACTERIZED NOT BE ABSENCE OF RESULTS BUT BY THEIR IMMEDIATE ABSORPTION FOLLOWED BY FURTHER LDC DEMANDS. HE DREW ATTENTION TO SECRETARY VANCE PLEDGE AT CIEC, HIS OECD STATEMENT, AND BERGSTEN STATEMENT ON COMMON FUND.

12. ENERGY PROBLEM: IN RESPONSE TO BAKER COMMENT, BOZOVIC ACKNOWLEDGED ABSENCE SINCE CIED OF ANY ORGAN SPECIFICALLY COMPETENT TO DEAL WITH ENERGY PROBLEM. HE EMPHASIZED THAT ENERGY COULD NOT BE SEPARATED FROM OTHER

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 04525 03 OF 04 061617Z

PROBLEMS FACING LDCS. TO BAKER'S COMMENT THAT US HAD NO SET POSITION OR SOLUTION MIGHT LIE IN CREATION OF NUMBER OF INTER-RELATED UNGA SUBCOMMITTEES, BOZOVIC RESPONDED THAT SUCH "IS POSSIBLE...(AND) CAN BE CONSIDERED" BUT REITERATED THAT ENERGY COULD NOT BE DEALT WITH SEPARATELY. CONTINUING ON ENERGY TOPIC, BOZOVIC SAID POSSIBLE SOLUTION MIGHT BE WIDENING OF MANDATE OF ECOSOC NATURAL RESOURCES COMMITTEE. HE ALSO MENTIONED ENERGY INSTITUTE IDEA, STATING, "WE ARE NOT HOSTILE" TO ITS CREATION IF IT IS DONE IN THE CONTEXT OF FURTHERING EFFORTS TOWARD NIEO. "THE SUBSTANCE, MANDATE AND PHYSIOGNOMY" OF INSTITUTE IS THE PROBLEM.

13. IFAD: BOZOVIC, NOTING GOY CONTRIBUTION, ADDRESSED GOY'S FAILURE TO DATE TO RATIFY IFAD, CALLING IT "A TECHNICAL DELAY ONLY" AND NOT "A SUBSTANTIVE ONE".

14. HABITAT: BOZOVIC REFERRED TO COMMITTEE ON HABITAT'S "POOR RECORD" AND TERMED SEPARATELY HABITAT ORGAN "NOT NECESSARY". UNEP, HE SAID, "CAN DEAL WITH THOSE PROBLEMS".

15. CONFERENCE ON SCIENCE AND TECHNOLOGY: RE U.S. BID TO HOST CONFERENCE, BOZOVIC CLAIMED GOY "BOUND BY DECISION" OF LDCS THAT CONFERENCE TAKE PLACE IN LDC. HE SAID GOY UNDERSTOOD VIENNA WOULD NOT PRESS ITS BID TO HOST CONFERENCE AND THAT IF PHILIPPINES WERE UNABLE TO SERVE AS HOST AND MEXICAN DID ALSO WITHDRAWN, GOY WOULD "HAVE NOTHING AGAINST ITS BEING HELD IN U.S."

16. UNCTAD MINISTERIAL ON DEBTS, SEP 5-9: BOZOVIC CLAIMED PARIS CONFERENCE HAS TO DATE ACHIEVED "NOTHING" ON DEBT PROBLEM. HE SAID GOY DID NOT INSIST ON DISCUSSING DEBT PROBLEM SEPARATELY, THAT IT COULD BE DISCUSSED AT PARIS CONFERENCE, BUT THAT GOY WOULD NOT OPPOSE CONVENING OF UNCTAD MEETING "IF THERE IS A MOVEMENT FOR IT".
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 04525 03 OF 04 061617Z

17. CAPITAL DEVELOPMENT FUND: BOZOVIC SAID GOY HOPES U.S. WILL RECONSIDER ITS POSITION ON FUND. HE ALSO NOTED GOY'S HAVING ANNUALLY INCREASED ITS CONTRIBUTION TO UNDP BY 15 PERCENT AND SAID IT NOW A NET CONTRIBUTOR AND INTENDS INCREASE ITS CONTRIBUTION ANOTHER 15 PERCENT THIS YEAR. PRESIDENT CARTER'S STATEMENT OF C#TE TO

INCREASE U.S. CONTRIBUTION TO THE PROGRAM HAS BEEN FAVORABLY NOTED.
BAKER UNDERLINED CONGRESS' PERCEPTION

OF U.N. COST AND MANAGEMENT PROBLEMS (SEE PARA 20) AS
IMPORTANT FACTOR BEARING ON U.S. VOLUNTARY CONTRIBUTIONS TO PROGRAM,
NOTING THAT UNDP VIEWED AS GTTER VEHICLE FOR
MANAGEMENT OF U.S. CONTRIBUTIONS TO UN DEVELOPMENT FUNDS
THAN CAPITAL DEVELOPMENT FUND.

18. HUMAN RIGHTS:
BOZOVIC (1977 HRC CHAIRMAN), RESPONDING
TO BAKER COMMENTS ON U.S. INTEREST IN STRONGER HR IMPLEMENTA-
TION MACHINERY, EMPHASIZED IMPORTANCE HE ATTACHED TO FACT THAT

NOTE BY OC/T: PARA 17 AS RECEIVED.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 04525 04 OF 04 061633Z
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07
AGRE-00 OES-07 FEAE-00 ERDA-05 DHA-02 TRSE-00
OMB-01 ACDA-07 MCT-01 COME-00 AID-05 OIC-02 FRB-03
/149 W

-----072260 061758Z /45

R 060846Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 1359
INFO USMISSION USUN NEW YORK
USMISSION GENEVA

C O N F I D E N T I A L SECTION 4 OF 4 BELGRADE 4525

WHEREAS IN PAST GOVERNMENTS FOUND UNDER 1503 PROCEDURES
TO HAVE SYSTEMATICALLY VIOLATED HUMAN RIGHTS OFTEN
REFUSED APPEAR BEFORE HRC, SITUATION NOW SUCH THAT EACH
ACCUSED AT LEAST ACCEPTS OBLIGATION OF ANSWERABILITY
BEFORE COMMISSION. "1503, A GOOD RESOLUTION, IS STILL
A YOUNG PLANT WHERE TOO MUCH OR TOO LITTLE WATER WILL
KILL IT". ON EMIGRATION OF SOVIET JEWS, BOZOVIC SAID
YUGOSLAVIA AND A MAJORITY OF THE COMMISSION SUPPORT
"FREE EMIGRATION FOR EVERYONE", ADDING, AS LONG AS SUCH
EMIGRATION DOES NOT IMPINGE ON ANOTHER PEOPLE'S RIGHTS.
WE CANNOT, FOR EXAMPLE, SUPPORT EMIGRATION OF SOVIET
JEWS TO BE RESETTLED ON OCCUPIED ARAB TERRITORIES. ON
MOST RECENT HRC'S CONSIDERATION OF UGANDAN VIOLATIONS,

BOZOVIC CLAIMED NON-ALIGNED HAS PROPOSED A SOLUTION ACCEPTABLE TO AMIN ON RECOMMENDATION OF THE COMMISSION, BUT AMIN LATER WOULD NOT ACCEPT IT WHEN PRESENTED TO HIM BY WALDHEIM'S EMISSARY. BOZOVIC OPENLY ADMITTED APPARENT BREAKDOWN IN COMMUNICATION BETWEEN HIMSELF AND SECGEN IN UGANDAN CASE, BUT FELT HE HAD STRAIGHTENED OUT IN LATER CALL ON SYG, PROBLEM OF HIS CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 04525 04 OF 04 061633Z

ACTIVATION BY HRC. ON SYG ROLE WITH REGARD TO UGANDA (WHICH BOZOVIC SEES AS ORIGINATING FROM HRC CONSIDERATION OF UGANDA UNDER 1503) BOZOVIC ARGUED THAT TOO MUCH PUBLICITY DURING EARLY STAGE (I.E. FIRST YEAR) COULD BE HARFUL. CONTINUING HIS COMMENTARY ON HUMAN RIGHTS, BOZOVIC REPEATEDLY STRESSED THAT WHILE HRC HAD UNTIL NOW DEALT ALMOST EXCLUSIVELY WITH "POLITICAL AND HUMAN RIGHTS", IT MUST BEGIN TO FACE UP TO OBLIGATION OF ADDRESSING ECONOMIC VIOLATIONS OF HUMAN RIGHTS SUFFERED BY PEOPLE IN LDCS, E.G. DC'S BOYCOTTING OF THEIR PRODUCTS. AS ILLUSTRATIVE OF POINT HE HAD JUST MADE HE NOTED THAT 19 OF 20 ISSUES (RECENTLY) BEFORE HRC INVOLVED LDCS, SITUATION WHICH CAUSED LDCS TO FEEL UN IGNORING DAMAGE TO THEIR ECONOMIC RIGHTS BY PRESENT WORLD ECONOMIC SYSTEM.

19. IN INTERESTING ASIDE ON HUMAN RIGHTS TOPIC, BOZOVIC RECOLLECTED THAT WHILE CHAIRING RECENT HRC HE HAD WARNED USDEL NOT PRESS DEBATE ON SOVIET DISSIDENT ORLOV. AT SAME TIME, HE SAID HE HAD ALSO TOLD SOVIET DEL HE DISAGREED WITH LATTER'S INVOCATION OF ARTICLE 2, PARA 7 (DOMESTIC JURISDICTION). BOZOVIC WAS CATEGORICAL IN RECOGNIZING HUMAN RIGHTS VIOLATIONS AS LEGITIMATE MATTERS OF INTERNATIONAL CONCERN BUT CAUTIONS ABOUT TAKING UP INDIVIDUAL VIOLATIONS OR DEALING EVEN WITH MASS VIOLATIONS IN PUBLIC DEBATE, WITH EXCEPTION OF MOST FLAGRANT CASES, E.G., SOUTH AFRICA, CHILE. HE CONCLUDED THAT CAREFUL USE AND GRADUAL STRENGTHENING OF PRESENT HR MACHINERY BETTER COURSE THAN CREATION OF NEW MACHINERY, NOTING IN PASSING THAT U.S. MISSING A BET ON SOME NEW MACHINERY BY ITS FAILURE TO RATIFY IMPORTANT HR CONVENANTS AND CONVENTIONS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 04525 04 OF 04 061633Z

20. MANAGEMENT/RESTRUCTURING: DURING LUNCH, BAKER HAD OPPORTUNITY FOR SEPARATE DISCUSSION OF UN MANAGEMENT/

BUDGET PROBLEMS WITH HENCIC. HENCIC SHOWED REAL CONCERN FOR RAPID GROWTH IN COSTS IN UN SYSTEM, NOTING THAT YUGOSLAVIA'S CONTRIBUTION HAD RISEN FROM 400 THOUSAND DOLLARS DANNUALLY IN 1970 TO 1.5 MILLION IN 1977. HE RELATED QUESTION OF UN MANAGEMENT TO RESTRUCTURING, NOTING ESPECIALLY PROBLEM OF COORDINATION BETWEEN UN SPECIALIZED AGENCIES. HENCIC STATED THAT HE THOUGHT REGIONAL ECONOMIC COMMISSIONS COULD BE ASKED TO TAKE ON COORDINATING ROLE BY MAKING RECOMMENDATIONS TO ECOSOC REGARDING PRIORITIES FOR UN PROGRAMS IN RESPECTIVE REGIONAL AREAS. HE BELIEVES THAT THIS WOULD REDUCE DUPLICATION BETWEEN PROGRAMS OF DIFFERENT AGENCIES. BAKER NOTED THAT THEY WILL HAVE TO BE ASKED TO DO THIS WITHIN SPECIFIED BUDGETARY LIMITS OR REGIONAL COMPETITION FOR UN RESOURCES WOULD RESULT.

21. HENCIC FURTHERMORE INDICATED THAT YUGOSLAVIA IANS TO PROPOSE ITS OWN EASTERN EUROPEAN REGIONAL GROUP IDEA THAT INSPECTORS IN JOINT INSPECTION UNIT WHOSE TERMS ARE ENDING THIS YEAR BE RENEWED FOR THREE YEARS NOW WITH POSSIBLE 5-YEAR FURTHER EXTENSION AT END OF THAT PERIOD. HE FELT THAT THIS WOULD PROVIDE NEEDED CONTINUITY AND EXPERTISE ALTHOUGH HE ACKNOWLEDGED THAT COUNTRIES UNREPRESENTED WOULD UNDOUBTEDLY RESIST THIS IDEA. HE NOTED WITH PARTICULAR FAVOR RECENT REPORT BY FRENCH CHIEF OF JIU.

22. BUDGET: HENCIC, WHO HAS OFTEN SERVED ON UNGA COMMITTEE, READILY AGREED THAT UN MEMBERS NEED TO GET EARLIER LOOK AT UN BUDGETS THAN THEY HAVE HAD OPPORTUNITY TO UP UNTIL NOW. HE AGREES THAT IT IS TIME TO GET IN ON BUDGET PROCESS FOR 1980-81 BIENNIUM WITH VIEW TO SHIFTING RESOURCES FROM PROGRAMS WITH DIMINISHED PRIORITY TO THOSE OF GREATER CURRENT

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BELGRA 04525 04 OF 04 061633Z

PRIORITY WITHOUT ADDING PERSONNEL. HE DECRIED RESULTS OF RECENT INTERNATION CIVIL SERVICE COMMISSION'S RECOMMENDATIONS, AGREEING THAT UN SALARIES WERE TOO HIGH. WHEN QUERIED AS TO WHETHER YUGOSLAV GOVERNMENT HAD ATTEMPTED TO FOCUS ATTENTION OF NON-ALIGNED MOVEMENT ON THIS VERY SERIOUS PROBLEM OF FINANCIAL RESOURCES FOR FUTURE OF UN, HENCIC ADMITTED THAT NON-ALIGNED HAD LITTLE TIME OR INTEREST IN THIS SUBJECT SINCE THEY SAW THEMSELVES AS BENEFICIARIES OF UN EXPENDITURES, AND SAW UN EMPLOYMENT AS FORM OF TRAINING FOR THEIR PERSONNEL. IN FINAL REMARKS TO YUGOSLAV GROUP, BAKER COMMENDED TO THEIR ATTENTION THE CONCERN WHICH HENCIC HAD EVIDENCED, NOTING SERIOUS CONGRESSIONAL CONCERN WITH UN BUDGETS AND MANAGEMENT.

23. DISARMAMENT: DISCUSSION OF DISARMAMENT ISSUES
RELATIVELY BRIEF AND FOCUSSED ON SSOD, NPT, AND NUF,
PRODUCING NO NOTEWORTHY REMARKS BY YUGOSLAVS.
EAGLEBURGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: RELATIONS WITH INTERNATIONAL ORGS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 06-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BELGRA04525
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770239-1174
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770789/aaaaczqf.tel
Line Count: 607
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a3c7b370-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 02-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1957651
Secure: OPEN
Status: NATIVE
Subject: NAM AND 32ND UNGA - US/YUGOSLAV BILATERAL CONSULTATIONS
TAGS: PORG, YO, US, UNGA
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a3c7b370-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009